## **ALDOT**

## **RAIL-HIGHWAY SAFETY PROGRAMS**

# GRADE CROSSING HAZARD ELIMINATION APPLICATION



**REVISED SEPTEMBER 2020** 

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#### Introduction

Title 23, United States Code of Federal Regulations (CFR), 23 CFR 646.208 establishes funding for the elimination of hazards at public rail-highway grade crossings. The intent of this program and application is to reduce rail-highway grade crossing fatalities and incidents. The program is a cooperative effort between the Federal Highway Administration (FHWA) and Alabama Department of Transportation (ALDOT) as well as is in correlation with the ALDOT Rail State Action Plan.

The purpose of the ALDOT Rail-Highway Safety Programs (Rail Programs) Hazard Elimination Application is to strategically provide an opportunity for local agencies, road authorities, ALDOT Region and Area Offices, and railroad companies to identify crossing locations that demonstrate a significant hazard to the traveling public and request funds for rail safety improvements. The application was also developed to create a parallel program option to the Priority Ranking List. The application process will aid in prioritizing locations with hazards identified. The funding shall be administered in accordance with all applicable state and federal laws, regulations, policies, and procedures including executive orders. Submission of an application does not guarantee or constitute selection or funding from the program.

#### **Process Overview**

Submitted applications will be reviewed for eligibility to determine if proposed improvements or other alternative safety measures can be implemented to reduce hazards at public grade crossings. Applications will receive a priority ranking based upon an evaluation and scoring rubric. Consideration will be given to the crossing's current conditions, including factors such as the train and vehicle counts, geometrics, accident history, and existing warning devices. In addition, applications will be reviewed on factors such as federal program requirements, eligibility criteria, and funding. Review **Eligibility** section for additional information.

Applications that succeed beyond the initial review phase will be subject to an in-depth diagnostic review which is an on-site field inspection and analysis. Diagnostic reviews consist of a team of representatives with local responsibilities, administrative responsibilities, and advisory responsibilities. The team includes but is not limited to an array of highway traffic, design, and maintenance engineers; railroad operating personnel, administrative officials, and signal engineers; law enforcement, regulatory agency, or any other designated agency representative. The team evaluates hazard elimination recommendations and determines the feasibility of developing a project.

Applications submitted that are programed for a funded project are done so at a minimum of one (1) year in advance of project authorization.

Month	Process
September – October	Application acceptance period (1 month)
October – December	Application review, evaluation, and selection period (2 month)
December – January	Prioritize applications and identify field diagnostic locations (1 month)
January – April	Conduct Diagnostic Reviews (3 months)
May – August	Develop projects for each location to be funded (this includes contract agreements, plan development, Resolutions, advertisements, etc.) (4 months)
August	Finalize and submit projects for authorization (1 month)

This information is provided as a guide and is subject to change without notice. Time frames are subject to change based on funding, federal and state requirements, and the needs of the Department.

#### **Eligibility**

The following section provides guidance for eligible works and impacts that qualify for the elimination of hazards funding. All works are subject to approval.

- Eligible works includes but is not limited to:
  - o Improvements at public grade crossings to eliminate hazards posed by blocked crossings due to idling trains. Information to be submitted with applications involving blocked crossings include, but are not limited to: frequency of crossing blockage (hours, days, blockage per day or month, etc.), cause of blockage (if known), other conditions related to the blockage, impact to community, etc.
  - Crossing consolidation, elimination, or relocation of roadway to eliminate a grade crossing.
  - Installation or upgrade of active or passive warning devices at crossings to eliminate hazards. Installation and upgrades include but are not limited to: warning devices, LED lights, interconnection for preemption, active advance warning devices i.e. train activated warning devices or solar powered warning devices, etc.
  - Road improvements. Improvements include but are not limited to: installation of median barriers at crossings, road geometry to improve approach at grades, etc.
  - Eliminating hazards through a corridor approach by addressing safety improvements at multiple crossings along the same segment of rail track(s) to include crossing consolidations or eliminations. A corridor shall include a <u>minimum of five (5)</u> crossings. In lieu of multiple applications for each individual crossing identified in a corridor, **ONE** application with attached documentation including information from sections A-D of the application for each crossing is acceptable. The conditions set forth are guidelines, and the acceptance of a corridor approach will be at the discretion of the ALDOT.
  - This application may be used for hazard elimination at a crossing location that is within
    the limits or near the terminus of a planned ALDOT construction or maintenance
    project. Applications must be submitted a minimum of two (2) fiscal years in advance
    of the project start or letting date during the application acceptance period.
  - Incidental items such as repair or relocation of sidewalks, curbs, gutters, road or crossings surfaces, and drainage improvements may be considered necessary as a result of the project construction. Consideration is not guaranteed and is subject to project, location, and cost associated with improvements to the overall project.
- Impacts at crossings to eligible works include but is not limited to:
  - High volume of crashes per railroad route mile; increased train volume and/or train speed;
  - o Increased pedestrian volume for non-motorized and/or motorized pedestrian traffic;
  - Increased vehicle traffic which include significant increase in volume of truck, school bus, hazard vehicle, or non-motorized vehicle traffic, etc.;
  - Other hazard elements impacting the safety of a public at-grade crossing.
- Ineligible works includes but is not limited to:
  - Purchase of right-of-way or easements, relocation of railroad track(s) or utilities, rough crossing surfaces, quiet zones, new crossings not a part of crossing consolidation/elimination/relocation of roadway, roadway widening, pre-design studies, abandoned or re-opened crossings, private crossings or private crossings with public access, crossings with no train traffic, and existing grade separated crossings.

- Additional works may be determined ineligible without any further notice or inclusion in this document.
- Funding will not be used for the purpose of qualifying a crossing for "Quiet Zone" or improvements to a crossing classified as "Quiet Zone".
- Any costs incurred prior to the execution of a contract agreement will be ineligible for reimbursement.
- Non-program modifications to a crossing implemented by a local agency or railroad in conjunction to a programed funded location will be at the expense of the local agency, road authority, and/or railroad.

#### **Application Submittal**

Applications for Grade Crossing Hazard Elimination are accepted on an annual basis during the application acceptance period. A properly completed application provides the most compelling timely data and information for the proposed crossing location. The information presented in the application should define an eligible, cost-effective approach to improve safety at the grade crossing in accordance to federal and state guidelines and standards. Incomplete applications that contain inadequate information or are poorly prepared will not be considered.

All required sections of the application shall be completed upon submittal. It is recommended that the submitting authority include any relevant information and documentation believed to justify the application. Failure to return signed application and documents will delay the review process and cause application to be rejected.

 All completed applications and documentation must be received <u>no later than 5:00 PM CST</u> on the deadline date for consideration. Remit documents to the provided address:

#### **MAILING AND EMAIL ADDRESS:**

Alabama Department of Transportation ATTN: Rail-Highway Programs Group (DESIGN) 1409 Coliseum Boulevard Montgomery, AL 36110 aldotrail@dot.state.al.us

#### LETTER RECIPIENT INFORMATION:

Mr. Steven E. Walker, P.E. State Design Engineer 1409 Coliseum Blvd. Montgomery, AL 36110 ATTN: Rail Programs Manager

- All applications shall be submitted electronically or furnished on digital storage media (compact disc or USB flash drive). Applications submitted using any other form, format, or medium will be rejected. The digital storage media used to submit the application shall become the property of the State of Alabama, Department of Transportation.
- Filenames must include the Crossing Inventory DOT Number e.g. 123456A Location Map.pdf; 123456A Detailed Cost Estimate.pdf; ABC Railroad Corridor Multiple Crossing.xlsx, etc.
- Notification of incomplete applications will be provided to the submitting authority.
- Applications and submitted documentations will NOT be returned nor copy provided.
- The road authority is responsible for submitting applications. However, railroad companies
  may submit corridor approach applications directly to the Rail Programs Group. Railroad
  company submittals are required to include documentation showing local authorities support
  of corridor.
- Separate applications may be submitted for multiple crossings each fiscal year during the application acceptance period.
- Crossing locations in which the ALDOT is the road authority shall be coordinated and

submitted through the Department's respective Region/Area Offices and Region Railroad Coordinators. Applications should then be submitted to the Rail Programs Group by the ALDOT Region Railroad Coordinators.

- If available and where applicable, additional information that should be submitted with the application includes, but is not limited to:
  - Operational characteristics of each crossing:
    - Accident history within most recent 5 years or other form of documented incidents;
    - Location of nearest grade separated;
    - Status of preemption to existing traffic signals;
    - Studies, crossing evaluations, or prior diagnostic reviews; and
    - Studies on significant impact to safety, industry, and traveling public.
  - Physical characteristics of each crossing:
    - A list of existing warning devices, condition and installation date (if known);
    - Provide photos (departure and approach of crossing); and
    - List pavement type and condition, sight distance, railroad right-of-way limits, AADT, known hazards, clear zone obstructions, etc.
  - Cost of each proposed crossing improvement:
    - Railroad force account estimate;
    - Low-cost improvements; and
    - Cost-Benefit analysis.
  - Any other operational or physical characteristic and cost analysis deemed relevant to the location and application.

#### **Funding**

Funding under this program is subject to both availability and eligibility of Federal funds in accordance with 23 CFR 130(f)(3) and availability of federal funding obligation authority within the ALDOT.

- In accordance with 23 CFR 130(f)(3), federal funding will account for a <u>maximum</u> of ninety percent (90%) of the project total cost for Section 130 Rail Safety Program grade crossing safety improvements. A <u>minimum</u> ten percent (10%) non-federal funding match of the project total cost is required.
- Each entity contributing to the non-federal funding match is required to provide a commitment letter acknowledging participation, availability of funds, and expectation of funds to be provided upon receipt of invoice from the ALDOT. Each letter shall include the crossing inventory number of each crossing made a part of the submitted application(s).
- Failure to provide commitment letters for funding will result in the application being rejected.
- In accordance with 2 CFR 200.306, cost sharing or matching, federal funds cannot be used to match other federal funds. The funding match source cannot be from a federal funding source such as a federal grant unless specific written approval has been granted by the grant administrator and proof submitted with application(s).
- Applicants may contribute above the minimum required non-federal match in order to increase the Benefit-Cost Ratio to the program and improve application selection.

#### Program, Project Monitoring, and Reporting

The ALDOT must be able to demonstrate clearly that the Rail Safety Program resources are being managed in an appropriate manner and that individual projects are being managed within the guidelines and standards of federal and state regulations and procedures. The Rail Programs Group will monitor projects from initiation to final construction and project closeout. The project schedule will be coordinated and followed by all parties involved. Any changes or delays to the scope of work must be reported to the Rail Programs Group as soon as possible for review and approval. The Rail Programs Group and/or designated ALDOT representative may periodically plan and/or attend field inspections or reviews.

#### **Discovery and Admission**

This application, collected data, and supporting documentation is compiled, collected and utilized by the Alabama Department of Transportation (ALDOT) for research and planning in its hazard elimination and rail-highway crossing safety improvement programs. The data shall not be referenced, disclosed, discussed or otherwise made public other than allowed by the ALDOT written consent. The provision of this data shall not be considered as a waiver of the provisions of 23 CFR 148(h)(4) and 409. The use of this data is governed by 23 CFR 148(h)(4) and 409 which state:

- 148(h)(4) Discovery and admission into evidence of certain reports, surveys, and information.
  - o "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for any purpose relating to this section, shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location identified or addressed in the reports, surveys, schedules, lists, or other data."
- 409 Discovery and admission as evidence of certain reports and surveys
  - "Notwithstanding any other provision of law, reports, surveys, schedules, lists, or data compiled or collected for the purpose of identifying, evaluating, or planning the safety enhancement of potential accident sites, hazardous roadway conditions, or railway-highway crossings, pursuant to sections 130, 144, and 148 of this title or for the purpose of developing any highway safety construction improvement project which may be implemented utilizing Federal-aid highway funds shall not be subject to discovery or admitted into evidence in a Federal or State court proceeding or considered for other purposes in any action for damages arising from any occurrence at a location mention or addressed in such reports, surveys, schedules, lists, or data."
- O Upon submittal of this application, collected data, and supporting documentation the City/County/Governmental Entity/Road Authority/Railroad Company agrees its agents, servants, officers, officials and employees in both their official and individual capacities that the data provided pursuant to this request shall not be discussed, disclosed, used, published, or released without prior written consent of the ALDOT. Furthermore, if the data should be released or published without the consent of the ALDOT or should an attempt be made to use the data in an action for damages against the State, the ALDOT, its officials or employees, the request for access to data shall terminate immediately, the State and the ALDOT expressly reserve their right under 23 CFR 148(h)(4) and 409 to object to the use of the data including any opinions drawn from the data and to recover damages caused by the improper and unauthorized release of the data.
- By submittal of this application, the City, County, Governmental Entity, Road Authority, or Railroad Company is not an agent of the ALDOT, its officers, employee's agents or assigns. The City, County, Governmental Entity, Road Authority, and Railroad Company are

independent entities from the ALDOT and nothing in this application creates an agency relationship between the parties.

- Applications under this program shall not be constituted as a debt of the State of Alabama in violation of Article 11, Section 213 of the Constitution of Alabama, 1901 as amended by Amendment Number 26.
- The road authority, railroad, and/or local agency shall coordinate and resolve all utility relocation, right-of-way acquisition, or environmental mitigation conflicts without cost to the Section 130 Rail Safety Program.

(END OF PAGE)



#### **GRADE CROSSING HAZARD ELIMINATION APPLICATION**

## Please complete form, sign, and return. Attach supporting documents where applicable.

SUBMISSION DEADLINE: FRIDAY, OCTOBER 16, 2020 by 5:00 PM CST

\* Required

section A. Crossing initor	illation										
* Street/Road Name (Include County/State/US Route)					* Date Submitted						
* County	City/Town (In or Near)					* Crossing Inventory Number (DOT # i.e. 123456A)					
* Road Authority											
* Railroad Owner (If	unknown, includ	de Primary Opera	ting Railroad)								
* Provide brief description of existing warning devices (active and passive), site conditions, signage, pavement markings, advance warning signs, etc. (Provide current photos)											
*Provide description (Provide supporting			the public. e.g.	. blocked	crossing,	humped cro	ssing, high ra	ite of incid	lents at c	rossing, etc.	
*Detailed   Yes = *Photos of Cl	] No	A detailed map, For rural crossing each with the leach Police Stations	ngs (4 miles x 4 i etter indicated:	miles) an schools (	d urban c s), industr	rossings (1 n ial plants (i)	nile x 1 mile) , landfills (I),	showing a	all roads.	Please mark	
*Hazardous Mate	]No	*Number of School Buses per day			*AADT/YEAR			*Posted Speed Limit (mph)			
*Emergency Veh		*% Iri	uck Traffic		Curb & Gutter ☐ Yes ☐ No Angle of Crossing ☐ 0-29			°	30-59°		
*Road Surface Type  *Shoulder Type  *Crossing Surface Type					<b>*</b> SI	*Road Width *Shoulder Width *Crossing Width					
Is there a nearby into Distance to nearest i Are there traffic cont Is the intersection sig Are traffic signals int	ntersection fron rol devices with gnalized?	n crossing (measu in 200' of crossin	ure from centerl g?	line of cro	ossing)			-	Yes [ Yes [ Yes [ Yes [ Yes [	No ft. No No No	
Train Data											
*Type of Train	Freight	Passenger	Transit		ared use t		Commuter		ourist	Other	
*Number of Tracks  *Trains Per Day	Main				Switching         Other           Switch         Other						
*Train Speed	Passenger _	r Freight r Freight				tch Other _					
Are there other track Provide crossing DOT Distance to nearest of If multiple tracks, car	ss crossing this s No. crossing (measur	ame roadway wit	thin 100 ft. e to centerline c						Yes [	□ No ft. □ No	
Existing Circuitry Constant Warning Direct Current (DC Additional Information	C) Other	Notion Detection	☐ Audio F	•		(AFO) [	Positive tr	ain contro	ol (PTC)		

\* Required Pedestrian & Bicycle Data Regular Pedestrian Usage ∏Yes ∏No Volume of Pedestrians Occasional ≤ 20 20-60 □ > 60 Other Is sidewalk present on approach? ☐ Yes [ Quadrants: Does crossing surface accommodate pedestrians? Yes No Pedestrian Generators Impact to Crossing School Entertainment Venues Businesses Park & Recreations Other Frequency of Impact Annually Daily Weekly Monthly Occasionally Event Dependent Other Regular Bicycle Usage ☐ Yes ☐ No Dedicated Lane (On Street) Dedicated Path (Off Street) Sidewalk Use Only Shared Use Path Roadway **Utility Information Impact to Crossing** Gas Cable Telephone Fiber Optic Cable Petroleum Water Sanitary Sewer Other Utility Provider Additional Information: Section C: Proposed Improvements Provide brief description of proposed improvements (provide supporting documentation, if applicable) Provide brief description of road improvement project/track work planned within the next 3 years at or near crossing location (provide supporting documentation, improvement type, agency, and timeline/completion) Yes No Any future plans for pedestrian or bicycle routes? Attached Not Available Documented unreported incident history (within last 5 years) Corridor (provide supporting documentation, if applicable) Yes □No Section D: Crossing Improvement Funding Participation Preliminary Cost Estimate (If known, provide cost and detailed estimate) \$ \*Funding Source Railroad: % or \$ (Required funding share is a minimum ten percent (10%) funding match of project total % or \$ State: cost. If proposed project is funded by multiple sources, provide the percentage or dollar City: \_% or \$ amount of total project cost to be paid by each source) County: % or \$ Other: Other: % or \$ \*Funding Commitment Letter Attached Yes ∏No

\*The undersigned, as representatives of their respective agency's or company's interest, concurs with this application and agree to comply with the Discovery and Admission section of application guidelines, failure to do so will result in the rejection of this application. Governed by 23 C.F.R. §§148(h)(4) and 409, should the information be released to or by the City/County/Governmental Entity/Road Authority/Railroad Company be used in an action against the State, Department of Transportation, its officers, officials, agents, servants, and employee for damages, or any other prayer for relief, the undersigned City/County/Governmental Entity/Road Authority/Railroad Company shall indemnify and hold harmless the State, Department of Transportation, along with its officers, officials, agents, servants, and employees from any claims, causes of action, or damages to the extent allowed by law.

Name (Print) Signature Title Phone **Email** Address City State Zip Code